Freedom of expression had important religious roots.

This article is about religion in the John Peter Zenger case of 1735. Its main argument is that an appreciation of the religious milieu of the case can help to explain the nature of Zenger's defense, the meaning of the jury's verdict, and the ambiguous legacy of the trial for freedom of expression in America. In essence, the Zenger case was a disputation on truth, and on how truth is revealed to man. Because this issue lay at the heart of Protestant religion as well as colonial politics in the 1730s, the Zenger case can be seen as an interesting intersection of the two. Throughout their history, Americans have been strangely intolerant libertarians, often suppressing individual liberties in the name of a more transcendent freedom. This article contends that America's heritage of freedom of expression is ambiguous, at least in part, because of its religious roots. The Zenger affair reveals some of these roots.

Beneath the Surface

Religion lay beneath the surface and between the lines of the Zenger case; the overt issues were political and legal. John Peter Zenger's New York Weekly Journal, which began publication in 1733, has been described as the "first political independent" newspaper in America. This is not quite true. It would be more accurate to call it the first political party paper. The Journal was launched by a group of New York politicians, led by Lewis Morris, who opposed the administration of Governor William Cosby. Although Zenger was the printer and proprietor of the Journal, the true editor seems to have been James Alexander, a well-known lawyer, a member of the Morrisite circle, and later the mastermind of Zenger's defense. The heart of each issue was usually a political essay, either an excerpt from "Cato's Letters" or a pseudonymous letter written by one of the Morrisite leaders. Most of these essays were abstract attacks on tyranny and official abuse of power, but


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the connection to the Cosby administration was always unmistakable. Not surprisingly, Governor Cosby immediately began to plot his revenge. Throughout 1734, Cosby sought, unsuccessfully, the help of the New York grand jury and the colonial assembly in suppressing the paper. Finally, in November, 1734, Zenger was arrested and charged with publishing seditious libels. After much legal wrangling, Zenger came to trial in August of 1735.

The story of the trial itself is well known, largely because of the perennial popularity of James Alexander's pamphlet A Brief Narrative of the Case and Trial of John Peter Zenger, which was first published in 1736 and frequently reprinted thereafter. In the trial, attorney Andrew Hamilton, then the most celebrated of American courtroom lawyers, made his famous plea that truth should be admitted as a defense and that the jury should decide not only the facts of publication but also how the law should be applied. These two principles were good politics in New York but bad law in an English court; the presiding judge rejected both. Hamilton ignored the rulings from the bench, however, and appealed directly to the jury. He admitted that Zenger published the statements in question, but he argued that they were true statements and therefore not libellous. And he told the jurors that they had the right to decide. Hamilton's plea on both principles was persuasive, and the jury brought in a verdict of "not guilty." When the verdict was read, three "huzzas" rang out in the courtroom. And later that night the Morrisites gathered at the Black Horse Tavern to drink toasts to Hamilton and to celebrate the vindication of liberty in America. But what were they really celebrating?

The legal and political significance of the Zenger case seemed simple enough to the celebrants that night at the Black Horse. But the meaning of the case has been warmly debated by historians, lawyers and journalists ever since. In the 19th century, the trial was generally viewed as a landmark in the growth of political freedom and resistance to tyranny in America—something like the first shot fired in the American Revolution.

In the early 20th century, the case came to be celebrated more as a legal landmark in the development of the law of libel. Vincent Buranelli's laudatory account of the trial was probably the apotheosis of this view. He declared in 1957 that Zenger's acquittal "was not just a personal thing, or the wresting of a momentary privilege from an indolent or interested official. It was a legal precedent." After 1960, prompted chiefly by the work of Leonard Levy, historians moved away from this view, generally agreeing that the Zenger verdict had no direct impact on the law of libel and little indirect legal impact of any sort. The standard view today seems to be that the case was neither a political nor a legal landmark, but that it did become an important symbolic event.

**Notes**

for 18th-century politics in America—a kind of "guiding light for those who were gradually developing an ideology of freedom of expression."\textsuperscript{10}

But what was this developing ideology of free expression? It was not, certainly, an unqualified libertarian commitment to individualism and individual freedom. It was, rather, a belief that people should have the right to speak the truth. This was Andrew Hamilton’s plea to the 12 jurors. He asked them to affirm, not the sanctity of Zenger’s individual rights, but the sanctity of the truth. "Truth ought to govern the whole affair of libels," Hamilton told the jury. "For as it is truth alone which can excuse or justify any man for complaining of a bad administration, I as frankly agree that nothing ought to excuse a man who raises a false charge or accusation." Time and time again, Hamilton made it clear that he was pleading only for Zenger’s right to speak the truth.\textsuperscript{11}

Levy, writing from the perspective of a 20th-century libertarian, has criticized this doctrine as an exceedingly weak foundation for freedom of expression. According to Levy, "Hamilton did not appreciate that truth is a mischievous, often an illogical, standard that often defies knowledge or understanding and cannot always be established by the rules of evidence." It is "shallow soil" in which to plant the seeds of liberty.\textsuperscript{12}

Levy, of course, is surely right, but his perspective is too present-minded. Truth could not have been avoided as the standard in the Zenger trial, because the nature of truth was what the trial was all about. Hamilton did not—he could not—ask the jury to decide the nature and extent of individualism and free thought. He asked them instead to decide the question, "What is truth?" In our age of relativism and skepticism, this would seem to be the more troubling question. But in 1735, the jury was prepared to take it on.

It is the thesis of this article that the audacity displayed by the Zenger jury in accepting the burden of this great question is understandable only when viewed in the context of religion—religion as displayed in the trial itself, in the pages of the New York \textit{Weekly Journal}, and in the wider society of colonial New York in 1735.

\section*{The Trial}

First, it is clear from the text of the trial that Hamilton meant to associate politics and political liberty with religion and religious dissent. He described for the jurors the ironic contrast between the "great liberties" they possessed in matters of religion and the political tyranny of the current regime. "In New York," he said sarcastically, "a man may make very free with his God, but he must take special care what he says of his governor."\textsuperscript{13} Several of the cases he cited as precedents, such as the famous libel trial of the seven bishops in England in 1688, involved religious disputes rather than purely political matters.\textsuperscript{14} In his discussion of the evils that arise when judges and other authorities have too much power, Hamilton used images of religious repression and "popery." He told the jury:

\begin{quote}
There is heresy in law as well as in religion, and both have changed very much; and we well know that it is not two centuries ago that a man would have been burnt as an heretic for owning such opinions in matters of religion as are publicly wrote and printed at this day. They were fallible men, it seems, and we take the liberty not only to differ from them in religious opinions, but to condemn them and their opinions too; and I must presume that in taking these freedoms in thinking and speaking about matters of faith or religion, we are in the right.\textsuperscript{15}
\end{quote}

The phrase "we are in the right" is an
important one, for it suggests the central-ity of truth. Hamilton did not argue, in this passage or anywhere in the trial, that men should be freed from the obligation of truth, whether in religion or government. He argued only that the history of religion and politics showed that great men, including kings and judges, popes and bishops, could be wrong. The people of England, he said, had learned during the reigns of the Catholic Stuart kings that is was dangerous to trust even “the greatest men in the kingdom” with the power to judge what was true and what was false.

So who should judge what is true or false? In a trial, Hamilton said, it must be the jury.16 And he went to some trouble in the Zenger trial to demonstrate that the question of truth was peculiarly the jury’s domain.

Hamilton’s argument was twofold. First, he pointed out that the jurymen brought special knowledge to the case from their experience outside the courtroom. “The law supposes you to be summoned out of the neighborhood where the fact is alleged to be committed,” he said, “and the reason of your being taken out of the neighborhood is because you are supposed to have the best knowledge of the fact that is to be tried.”17 Actually, this was a rather shaky legal position. By 1735, the practice had already been long established that juries were to consider only evidence presented in the trial itself.18

The special knowledge of jurors, however, was not the main thrust of Hamilton’s argument. His main point was that libel exists in the eye of the beholder. For a statement to be libel, it must be “understood” to be libelous. This perceptual quality of libel confounds the issues of fact with issues of law, for in Hamilton’s view the truth or falsity of the statements will always affect how they are “understood.” Thus, the decision on both fact and law becomes the province of the jury. “Then it follows,” Hamilton declared, “that those 12 men must understand the words in the information to be scandalous, that is to say false.”19

Hamilton admonished the jurors that they did not have to defer to any authority on matters of truth. “Jurymen are to see with their own eyes, to hear with their own ears, and to make use of their own con-sciences and understandings in judging of the lives, liberties, or estates of their fellow subjects.”20 Hamilton made it clear to the jurors that authority lay within themselves. “A proper confidence in a court is commendable,” he said, “but as the verdict (whatever it is) will be yours, you ought to refer no part of your duty to the direction of other persons.”21

To make the point that libel exists in the eye of the beholder, Hamilton talked about the interpretation of Bible passages. He cited passages that speak of corrupt leaders, of blind watchmen, and of “greedy dogs that can never have enough.” He suggested that any of these passages could, with the help of innuendoes connecting them to the Cosby administration, be denounced as libel.22 Like Zenger’s paper or any other publication, even the Bible could be interpreted differently by different people. Thus, it behooved the jury not to abandon their right of interpretation to an ostensibly higher authority. In matters of interpretation of truth, no man possessed more authority than another.

Hamilton’s Biblical allusions puzzled and infuriated the first great critic of the Zenger case, a West Indian lawyer who published a detailed rebuttal of Hamilton’s arguments in the Barbados Gazette in 1737 under the pseudonym “Anglo-Americanus.” Though critical of Hamilton on every point, Anglo-Americanus seemed especially annoyed that “The Holy Scriptures [were] brought in to season his jokes.” But, he added sarcastically, because this misuse of the Bible seemed “designed only for a sally of wit and humor, I shall not offer to detract from its merit; considering too it had so happy an effect as to set the good people laughing,
when they heard the word of God most ingeniously burlesqued in a Christian court.\textsuperscript{23}

In fact, Hamilton's exercise in Biblical exegesis apparently evoked, not derision, but "applause" and "approbation" from the spectators in the courtroom.\textsuperscript{24} Considering the verdict as well as the applause, it appears that these New Yorkers did not view Hamilton's little homily as a burlesque upon religion. Quite the contrary. They seemed to understand his point very well—perhaps because it grew quite naturally from the arguments that had been propounded both in the pages of the New York \textit{Weekly Journal} and in the sermons of popular preachers of the time.

\textbf{Political Liberty and Religious Dissent}

In several ways, including religious sentiment, Hamilton's courtroom plea reflected the principles that John Peter Zenger's newspaper had professed during the two years before his trial. The themes developed in the Journal were chiefly legal and political, just as they were in the trial. But the association of political liberty with religious dissent was the underlying foundation upon which many of the key arguments were built. As in the trial, the fundamental question was: What is truth, and how is it revealed to man?

The New York \textit{Weekly Journal} is sometimes remembered today as a virtual anthology of "Cato's Letters." This is an exaggeration, but it is true that these famous radical Whig essays were frequently and prominently featured. In "Cato's Letters," John Trenchard and Thomas Gordon developed a philosophy of liberty that had at its core the concept of freedom of expression.\textsuperscript{25} Central to Cato's philosophy was the principle that governmental authority must be limited and that it could be limited only if individuals were free to speak truth to power. Like Hamilton in the Zenger trial, Cato never advocated "that men should have an uncontrolled liberty to calumniate their superiors, or one another.\ldots\ We have very good laws to punish any abuses of this kind already, and I will approve them, whilst they are prudently and honestly executed, which I really believe they have for the most part since the [Glorious] Revolution." It was the abuse of these laws to suppress truth that Cato opposed. So long as men were free to speak the truth, Cato believed, a wicked and tyrannical government could not stand.\textsuperscript{26}

To an extent not often appreciated, Cato's understanding of truth was rooted in religion. All human authority and power were divinely limited, in Cato's view. "Power without control appertains to God alone," he wrote, "and no man ought to be trusted with what no man is equal to."\textsuperscript{27} Throughout his essays, Cato associated political liberty with religious dissent. "Every man's religion is his own," Cato declared, "nor can the religion of any man, of what nature or figure soever, be the religion of another man, unless he also chooses it; which action utterly excludes all force, power, or government."\textsuperscript{28} Truth will triumph in both religion and politics, Cato believed; but it must triumph through its own strength, never through the exercise of human power.\textsuperscript{29}

Though truth possessed a life of its own in Cato's philosophy, it necessarily fell to each individual to seek truth for himself: "Every man is, in nature and reason, the judge and disposer of his own domestic affairs; and, according to the rules of religion and equity, every man must carry his own conscience."\textsuperscript{30} If individual reason and conscience were the way to divine
truth, then the authority of human law, whether ecclesiastical or secular, could never be absolute. For Cato, “the violation, therefore, of law does not constitute a crime where the law is bad; but the violation of what ought to be law, is a crime even where there is no law.” Cato never developed the specific argument that juries should decide the law as well as the facts in libel cases. But from the Cato essays published in the Journal this notion would have been only a modest extrapolation.

“Cato’s Letters” were not the only political essays in the New York Weekly Journal that reflected a fundamentally religious understanding of truth and authority. Many of the writers in the Journal discussed political liberty and religious dissent in similar terms. In both religion and politics, tyranny was attributed to a false authority based upon power rather than truth. For example, an anonymous essay at the end of 1733 declared:

If we reverence men for their power alone, why do we not reverence the Devil, who has so much more power than men? But if reverence is due only to virtuous qualities and useful actions, it is as ridiculous and superstitious to adore great mischievous men as it is to worship a false god or Satan in the stead of God. . . . A right honorable or a right reverend rogue is the most dangerous rogue, and consequently the most detestable.

Like Cato, the anonymous writers for the Journal usually placed the burden of judging truth upon the reason and conscience of the individual. The history of religious tyranny demonstrated the danger of leaving the interpretation of truth in the hands of power. Using a religious example, one writer explained that he agreed that “the abuse, and not the use of the press, is blameable. But the difficulty lies [in] who shall be the judges of this abuse. . . . In Spain and Portugal to write against transubstantiation is an horrible abuse; in England as great a one (though not so fatal) to write for it.”

Significantly, several Journal writers explicitly developed this general notion into a theory of the role of juries.

Much of the discussion of the jury system in the Journal was political and legal. Several articles praised the jury system as the most valuable of English political privileges. Some of the essays, however, went beyond politics to place the jury system squarely within the realm of religious practice. The key link in this association was the juror’s oath. In several discussions of the role of juries, Journal writers argued that jurors were divinely bound by their oaths to be “true” and to do what was right, regardless of human law. “There is none of this story of matter of fact, distinguished from law in your oath,” said one article. Another writer argued that because of their oaths jurors were not required to follow a judge’s direction any more than they were required to believe a witness’s testimony. They were bound only by God and only to the truth. He wrote that “anything any jury does ought to quoadem evangelium, to be what they laid their hands on taking their oaths; when they write billa vera on any indictment, they undeniably compare the truth of the contents therein to the truth of the Gospel, and this upon oath.”

In short, though the New York Weekly Journal was essentially a political newspaper, it professed a politics with deep religious roots. The easy interplay between politics and religion in the pages of the Journal suggests that for many New Yorkers the two were actually one. For example, in an article in early 1734 on the importance of freedom of the press, the author made it clear that freedom of thought and expression played the same role in both politics and religion—that is, the discovery of truth. He added:

Such points of religion and politics do stand upon a very weak foundation, if the maintainers of them can be afraid of having their doctrines and measures fairly examined and brought to the test of

31 Ibid., July 7, 1735, pp. 1-2.
32 Ibid., Dec. 31, 1733, p. 2. See also ibid., Jan. 13, 1735, p. 3.
33 Ibid., Feb. 18, 1734, p. 2.
SON and DIVINE REVELATION. Those that deny these maxims sap the foundation of our Reformation and Revolution, upon which our religious and civil rights are now established, and therefore they are justly to be esteemed enemies to them, and friends to popery and arbitrary power.37

The Religious Awakening

Such blasts against popery and arbitrary power in the Journal, were, of course, the standard invitations of Protestantism. But there was more than just the usual dissent in American Protestantism in 1735. In New England and the Middle Colonies, religious revivals were brewing, revivals that expressed in purely religious terms the same themes of truth and individual conscience that pervaded the Zenger trial and the Zenger press. A close look at the wider religious milieu of the 1730s suggests that the trial of John Peter Zenger may, in some interesting ways, be viewed as part of the early stages of the Great Awakening. Historians probably have exaggerated both the religious and the political impact of the Great Awakening. One critic has recently argued that the whole idea of a sweeping “great awakening” is largely an interpretative fiction. In fact, he says, the revivals of the 1730s and the ‘40s were “erratic, heterogenous and politically benign.”38 The revival in New York, for example, has always been considered a rather modest affair. Neither the New York pastors nor their parishioners are well remembered by historians for their theology or their enthusiasm.39 But the intellectual milieu of the revivals in the Middle Colonies is interesting nonetheless. New Yorkers were involved directly in the early 1730s in several important revival-related controversies, including controversies in the rapidly growing Presbyterian churches.

As in the revivals of New England, the great issue for the Presbyterians was, at heart, the fundamental question of Protestant Christianity: How are individuals to know God and God’s truth? The answers proposed by the leaders of the revival in the Middle Colonies bear an interesting resemblance to Andrew Hamilton’s arguments in the Zenger case about truth and men’s apprehension of it. And several of the first and most important revival sermons on this question were published in 1735 in the print shop of John Peter Zenger.40

For example, Zenger was an early printer and promoter of the works of Gilbert Tennent, the most important of the revivalist preachers in the Middle Colonies. Tennent began his ministry in New Brunswick in 1726, and soon his several congregations between New Brunswick and Staten Island were stirring with religious life. To break up the “presumptuous security” of nominal Christians, Tennent preached what he called “conviction” and “assurance—that is, the notion that an individual must feel convicted of sin and must pass through the terror of realizing he was not a true Christian before he could at last feel the genuine assurance of salvation.41 Tennent’s sermons were often filled with hell-fire and damnation. But, like Jonathon Edwards, who was then
orchestrating a similar revival in Massachusetts, Tennent believed in using the harsh conviction of God's law only to make way for the sweet assurance of the Gospel.42

Central to Tennent's revivalist theology was the notion that each individual must experience a direct and very personal conversion. Understandably, his opponents charged that such a view of purely personal conviction and assurance undermined the doctrine and authority of the church.43 But despite the emotional quality of the conversion experience, Tennent never sought to take reason out of religiosity of the conversion experience. He

"in a way best suited to their rational natures." People have the duty to use their reason to ponder and to choose that which is good—a duty that he called "consideration." “Consideration” was an eminently rational activity, in Tennent's view; but it was also very personal.44

The belief that conversion was a direct and personal experience, rather than a purely intellectual process of understanding, made the revivalists skeptical of creeds and formal statements of doctrine. This skepticism led to a serious controversy in American Presbyterianism in the 1720s and '30s over the issue of “subscription.” Conservatives hoped to protect the church from heretical ministers by requiring them to “subscribe” to the Westminster Confession. Many New York and New Jersey Presbyterians, however, opposed enforced subscription to any creedal interpretation of Scripture. They did not hold that ministers should not be examined. They merely believed that no man-made creed could be infallible, no matter how learned the authorities who devised it. They urged subscription to the Bible alone.45

The leader of the anti-subscription party in the Middle Colonies was Jonathan Dickinson, another minister whose works were published by John Peter Zenger in New York in the 1730s. In an important sermon on “The Vanity of Human Institutions,” Dickinson pro-

claimed that “the Bible is our only directory.”46 Like Tennent, Dickinson urged that each individual must experience the communion of God for himself, without compulsion. In words reminiscent of Cato and of the anonymous writers for the New York Weekly Journal, Dickinson declared:

Imposing any terms of communion by any penal sanctions is eminently teaching for doctrines the commandments of men. Every person in the world has an equal right to judge for themselves, in the affairs of conscience and eternal salvation. And all have the same natural right to all the benefits and comforts of life.... What dreadful work has been made in the world by using methods of force in matters of opinion and conscience.47

Dickinson went so far as to call religion based on coercion a kind of idolatry. He said:

If they without conviction submit to our opinions, they subject their consciences to human, and not to divine authority; and our requiring this of any is demanding a subjection to us, and not to Christ. We

42 Heimert, op. cit., pp. 39-40. See, for example, Gilbert Tennent, A Solemn Warning to the Secure World from the God of Terrible Majesty, or, the Presumptuous Sinner Described, his Pleas Considered, and his Doom Displayed (Boston: S. Kneeland and T. Green, 1735). This was the only Tennent sermon published outside New York in 1735.

43 Triniturud, op. cit., p. 60. See also Heimert, op. cit., Chapter 4. While it is certainly true, as Jon Butler argues, that Tennent never attacked the authority of the ministry itself, this argument seems to miss the point. For it is true that Tennent's attacks on illegitimate authority did have an unsettling effect on church hierarchy. Just as in politics, crises of authority in religion invariably begin as attacks upon illegitimacy, not upon authority itself. See Butler, op. cit., p. 314. See also Gilbert Tennent, The Danger of an Unconverted Ministry (1742), reprinted in Bushman, op. cit., pp. 87-93.

44 Gilbert Tennent, The Danger of Forgetting God, and the Duty of Considering our Ways Explained (New York: John Peter Zenger, 1735), p. 5, 11, and 26. This view of individual reason and conscience is also developed in another Tennent sermon printed by Zenger in 1735. See Gilbert Tennent, The Espousals, or a Passionate Persuasive to a Marriage with the Lamb of God, wherein the Sinner's Misery and the Redeemer's Glory is Unveiled (New York: J. Peter Zenger, 1735), pp. 33, 61.


46 Jonathan Dickinson, The Vanity of Human Institutions in the Worship of God (New York: John Peter Zenger, 1736), pp. 15-16. This was also a recurrent theme of Ebenezer Pemberton, a New York minister and another supporter of the Presbyterian revival whose sermons were published by Zenger in the mid-1730s. See Ebenezer Pemberton, A Sermon Preached before the Commission of the Synod at Philadelphia (New York: John Peter Zenger, 1735), pp. 19-20.

47 Dickinson, op. cit., p. 11.
have indeed a right to give the reasons of our opinion; and to endeavor to convince others, of what we esteem to be truth: But we have no right to claim their assent with conviction.... For every one have the same claim as we have, to judge for themselves.48

Neither Tennent nor Dickinson—nor any of the preachers of the Great Awakening—sought to undermine the authority of religion or of the churches. Their aim was merely to return the churches to the truth; and they believed that God's truth could be discerned by man. But their very belief in the divinity of truth led them—as it did Hamilton and Cato and the Zenger jury—to the principle that each individual must judge for himself.

God and Truth

The Zenger case, then, was as much a religious as a political or legal phenomenon. Like the Great Awakening, the Zenger trial reflected the skepticism for human authority felt by ordinary people who possessed a deep faith in the existence of God and of truth. Like the ministers of “awakened” congregations, who were willing to reject the authority of creeds and hierarchies, the Zenger jurors were willing to reject the instructions of the chief justice of New York. Like the revival converts who asserted their right to interpret the law of God, the Zenger jury asserted the right of ordinary people to interpret the law of man. In both cases, the operative principle was not freedom, but truth. Andrew Hamilton, like a revival preacher, told the jurors that authority lay, not in them, but in truth. He did not ask them to condone individualism or to approve individual diversity of expression—only truth. The subtle twist, of course, was that it fell to individuals to decide what truth was. And the authority of God and truth and the authority of the individual turned out to be the same.

Thus did America back into freedom of expression in politics and journalism, as it backed into tolerance and diversity in religion. At its origin, freedom of speech and press had little to do with the sanctity of the individual mind. The individual had the right only to serve the truth, as men were free to serve God. Gradually, in the 250 years since Zenger, a genuine philosophy of individualism has emerged in the realm of freedom of expression. But the recurrent episodes of repression in American history since 1735 surely suggest that the “truth” standard, whether in religion or in politics, still lies only a little beneath the surface of American libertarianism.

48 Ibid., p. 31. Zenger was also the printer and seller for a number of sermons by the famous revivalist George Whitefield in the late 1730s and early 1740s.

**ASNE Finds Minority Employment Unchanged**

The 1985 census of newsroom employment by the American Society of Newspaper Editors showed no gain in the number of minorities employed in newsrooms. The census estimates there are 3,080 minorities among the nation's 53,800 newsroom employees. The percentage of minority newsroom employees remains at 5.7. This is the first time since ASNE started the annual census of newsroom employees in 1978 that there was no gain in the percentage.

The ASNE study is based on returns from 948 newspapers, which is 58% of the total.

The percentage of newspapers currently employing no minorities is 60.1. All newspapers with more than 100,000 circulation have at least one minority person in the newsroom. More than half the newspapers that have no minority newspersons are papers with less than 10,000 circulation.

Eighty-nine percent of U.S. daily newspapers have no minority news executives. The figure a year ago was 92%.